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FBI INFO.

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REASON: 1.4 (C)

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UNITED STATES

FOREIGN INTELLIGENCE SURVEILLANCE

WASHINGTON, D.C.

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Classified by: James A. Baker, Counsel for

Intelligence Policy, OIPR, DOJ

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I. General Background (U)

I. General Background (U)

A pen register is defined, in pertinent part, as "a device or process which records or decodes dialing, routing, addressing or signaling information transmitted by an instrument or facility from which a wire or electronic communication is transmitted, provided, however, that such information shall not include the contents of any communication." 18 U.S.C. § 3127(c). This definition of pen register is incorporated by reference into FISA. 50 U.S.C. § 1841(2). Content, for the purposes of a pen register, is defined as information concerning the "substance, purport or meaning of that communication." 18 U.S.C. § 2150(8).



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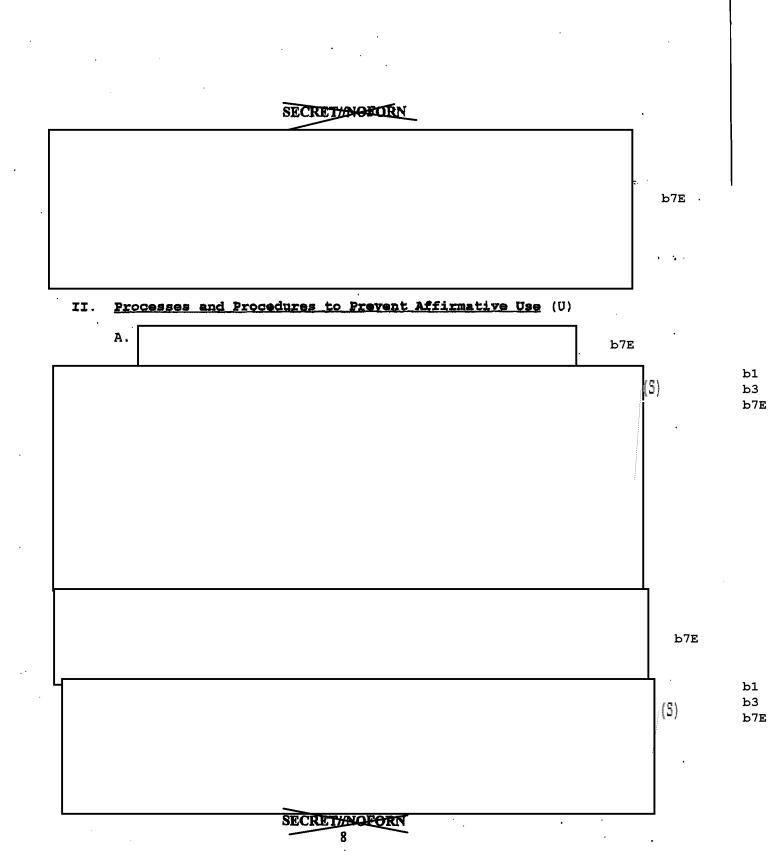
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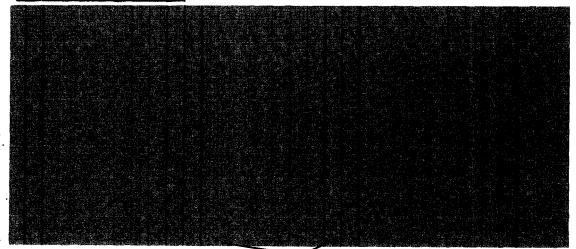
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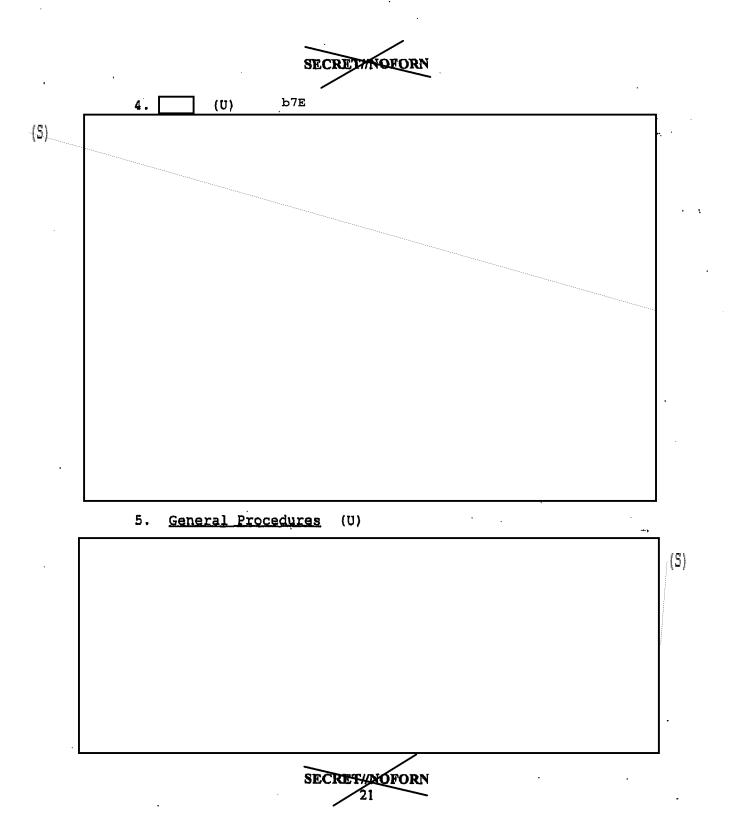
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15 This provision provides:

Law enforcement agencies are required under Title 18, USC, Section 3121(c) to install and use technology that is "reasonably available" in order to limit the information obtained from a pen register to "the dialing, routing, addressing, and signaling information utilized in the processing and transmitting of wire or electronic communications so as not to include the contents of any wire or electronic communications. Section 3121(c) imposes an affirmative obligation to operate a pen register or trap and trace device in a manner that, to the extent feasible with reasonably available technology, will minimize any possible overcollection while still allowing the device to collect all of the limited information authorized. To the extent that, despite the use of "reasonably available" technology, deployment of a pen register does result in the incidental collection of some portion of "content," such "content" may not be used for any affirmative investigative purpose, except in a rare case in order to prevent an immediate danger of death, serious physical injury, or harm to the national security. "Content" includes any information concerning the substance, purport, or meaning of a communication. Questions as to what particular types of information constitute content should be directed to the Investigative Law Unit, Office of the General Counsel.

On May 24, 2002, The Deputy Attorney General issued a Memorandum setting forth the Justice Department's policy regarding avoidance of "overcollection" in the use of pen registers and trap and trace devices deployed under 18

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Although the Deputy Attorney General's directive and the November 27, 2002, FBI communication pertained only to the collection of pen register information under Title 18 and specifically not to FISA, we note that the FISA pen register statute at 50 U.S.C. § 1841(2) adopts the Title 18 definition of "pen register" (18 U.S.C. § 3127(3)), and the prohibition on collecting content is contained, in part, within the definition of a pen register in 18 U.S.C. § 3127(3). (U)

of a pen register in 18 U.S.C. § 3127(3). (U)

U.S.C. § 3121, et seq. This policy prohibits the affirmative investigative use of any "content" collected despite the use of reasonably available technology, except to prevent an immediate danger of death, serious physical injury, or harm to the national security. This policy memorandum may be found on

on June 3, 2002, this memorandum was distributed by electronic mail to all United States Attorneys, First Assistant United States Attorneys and Criminal Chiefs.

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D. Proposed Procedures (U)

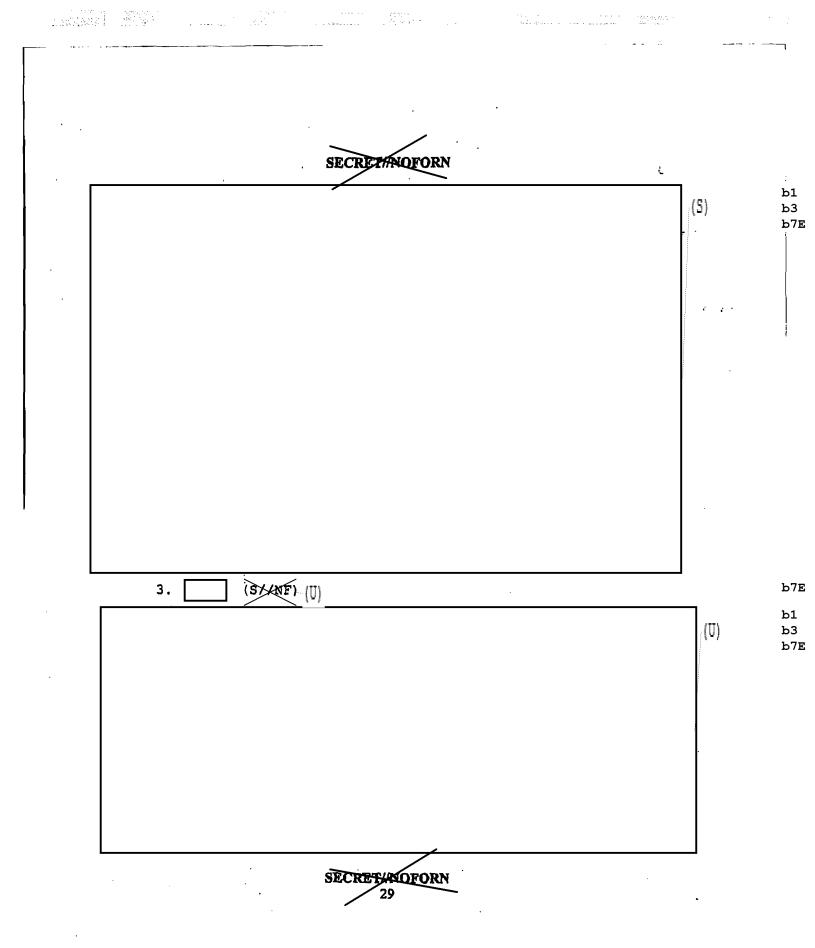
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Respectfully submitted,

James A. Baker Counsel for Intelligence Policy



Attorneys

National Security Division United States Department of Justice

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I, declare under penalty of perjury that the information set forth in this report regarding the processes and systems through which telephone pen register collections under the Foreign Intelligence Surveillance Act are conducted and enter FBI databases and systems is true and correct to the best of my personal knowledge, information and belief. Executed pursuant to Title 28, United States Code, § 1746 on

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Federal Bureau of Investigation

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