

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

UNITED STATES,  
  
Plaintiff,  
  
v.  
  
ADAM SHAFI,  
  
Defendant.

Case No. [15-cr-00582-WHO-1](#)

**ORDER DENYING MOTIONS TO  
SUPPRESS AND FOR A *FRANKS*  
HEARING AND MOTION FOR  
NOTICE AND DISCOVERY**

**INTRODUCTION**

Defendant Adam Shafi brings three motions: (1) a motion to suppress, for a *Franks* hearing, and for disclosure of orders, applications, and related materials under the Foreign Intelligence Surveillance Act of 1978 (“FISA”), as amended, 50 U.S.C. § 1801, et. seq.; (2) a motion for notice of and discovery about the use of surveillance pursuant to the FISA Amendments Act, 18 U.S.C. § 1881, and Federal Executive Order 12333, 46 Fed. Reg. 59,941 (Dec. 4, 1981); and (3) an additional motion to suppress and for a *Franks* hearing. These motions were necessarily based on Shafi’s supposition of what the classified FISA application documents might show; his lawyers were not allowed to review them under the FISA. This required Shafi to speculate about the record and me to review it *ex parte, in camera*. Following that review, I conclude that the government presented probable cause for the surveillance and search and that material evidence was not recklessly omitted from the warrant. For the reasons discussed below, I DENY all of Shafi’s motions.

**BACKGROUND**

Adam Shafi is a United States citizen. The government became aware of him when his father, Salama Shafi (“Salama”), reported his disappearance during a family vacation in Egypt. Compl. ¶ 15 (Dkt. No. 1). Speaking with the U.S. Embassy in Egypt on August 17, 2014, Salama

1 expressed fear that Shafi had been recruited by extremists and had traveled to “protect Muslims.”  
2 *Id.* ¶¶ 15-16. Shafi returned to his family the next day. *Id.* ¶ 17.

3 On August 19, 2014, Customs and Border Patrol interviewed Shafi’s friend, Abdul Niazi,  
4 who admitted to meeting with Shafi in Turkey during his disappearance from the family vacation.  
5 *Id.* ¶ 18. Niazi said that he and Shafi were visiting mosques in Turkey. *Id.* On September 4,  
6 2014, upon Shafi’s return to the U.S., the FBI interviewed him regarding his trip to Turkey. Shafi  
7 explained that he left his family in Egypt to observe the Syrian refugee crisis. *Id.* ¶ 19.

8 On September 22, 2014, an anonymous tipster called the FBI claiming to be a friend of  
9 Niazi’s brother Yusef. *Id.* ¶ 20. The tipster said that Yusef had told him that Niazi would be  
10 going on, or had just returned from, a trip to join ISIS. *Id.* Subsequently, the FBI again  
11 interviewed Niazi on September 29, 2014. He stated that he and Shafi had purchased one-way  
12 tickets to Turkey but returned because Adam “wasn’t feeling it.” *Id.* ¶ 21. Niazi revealed his  
13 plans to return to Turkey to finish his vacation. *Id.*

14 On December 2, 2014, the FBI conducted a search of Shafi’s e-mail account after  
15 obtaining a warrant based on the affidavit of agent Sara Dial. Ex. A (Dkt. No. 146-1)(Dial’s  
16 application for a search warrant); *Id.* ¶ 22. The search revealed that once back in the United  
17 States, Shafi began researching ways to reach Syria through Turkey. *Id.* ¶ 22-24. He had also e-  
18 mailed with others regarding possible travel to Turkey. *Id.* ¶ 22. While at home, Shafi led his two  
19 younger brothers in “paramilitary style” training exercises, including calisthenics, running through  
20 the neighborhood, and “crawling through the mud at a park near their home in Fremont,  
21 California.” *Id.* ¶ 25. Shafi also spoke with others on the telephone, making statements such as “I  
22 am completely fine with dying with [Jabhat al-Nusra],” discussing living in an area in Syria  
23 controlled by that foreign terrorist organization, and condemning America as the enemy. *Id.* ¶ 27-  
24 38. On December 7, 2014, the tipster called the FBI again and said that Niazi and Shafi had gone  
25 to Turkey originally to meet a person who would help them to join ISIL. *Id.* ¶ 26.

26 On June 30, 2015, Shafi attempted to board a plane to Turkey but was stopped by the FBI.  
27 *Id.* ¶¶ 39-42. On July 3, 2015, Shafi was arrested and charged with one count of attempting to  
28 provide material support and resources to a foreign terrorist organization, specifically the al-Nusra

front. *See* Dkt. Nos. 1, 15.

On June 10, 2016, the government filed notice that it intends to offer into evidence “information obtained or derived from electronic surveillance and physical search conducted pursuant to the Foreign Intelligence Surveillance Act of 1978 (“FISA”), as amended, 50 U.S.C. §§ 1801-1812 and 1821-1829.” Dkt. No. 84. Shafi’s motions followed.

## LEGAL STANDARD

### I. REQUIRED CONTENTS OF A FISA APPLICATION

50 U.S.C. §1804(a) provides:

Each application for an order approving electronic surveillance under this subchapter shall be made by a Federal officer in writing upon oath or affirmation to a judge having jurisdiction under section 1803 of this title. Each application shall require the approval of the Attorney General based upon his finding that it satisfies the criteria and requirements of such application as set forth in this subchapter. It shall include-

(1) the identity of the Federal officer making the application;

(2) the identity, if known, or a description of the specific target of the electronic surveillance;

(3) a statement of the facts and circumstances relied upon by the applicant to justify his belief that—

(A) the target of the electronic surveillance is a foreign power or an agent of a foreign power; and

(B) each of the facilities or places at which the electronic surveillance is directed is being used, or is about to be used, by a foreign power or an agent of a foreign power;

(4) a statement of the proposed minimization procedures;

(5) a description of the nature of the information sought and the type of communications or activities to be subjected to the surveillance;

(6) a certification or certifications by the Assistant to the President for National Security Affairs, an executive branch official or officials designated by the President from among those executive officers employed in the area of national security or defense and appointed by the President with the advice and consent of the Senate, or the Deputy Director of the Federal Bureau of Investigation, if designated by the President as a certifying official—

(A) that the certifying official deems the information sought to be foreign intelligence information;

(B) that a significant purpose of the surveillance is to obtain foreign intelligence information;

(C) that such information cannot reasonably be obtained by normal investigative techniques;

(D) that designates the type of foreign intelligence information being sought according to the categories described in section 1801(e) of this title; and

(E) including a statement of the basis for the certification that—

(i) the information sought is the type of foreign intelligence information designated; and

(ii) such information cannot reasonably be obtained by normal investigative techniques;

(7) a summary statement of the means by which the surveillance will be effected and a statement whether physical entry is required to effect the surveillance;

(8) a statement of the facts concerning all previous applications that have been made to any judge under this subchapter involving any of the persons, facilities, or places specified in the application, and the action taken on each previous application; and

(9) a statement of the period of time for which the electronic surveillance is required to be maintained, and if the nature of the intelligence gathering is such that the approval of the use of electronic surveillance under this subchapter should not automatically terminate when the described type of information has first been obtained, a description of facts supporting the belief that additional information of the same type will be obtained thereafter.

## **II. REVIEW OF FISA APPLICATIONS**

50 U.S.C. § 1806(e) provides in relevant part:

Any person against whom evidence obtained or derived from an electronic surveillance to which he is an aggrieved person is to be . . . introduced or otherwise used or disclosed in any trial . . . may move to suppress the evidence . . . .

50 U.S.C. § 1806(f) provides in relevant part:

[W]henever any motion or request is made by an aggrieved person . . . to discover or obtain applications or orders or other materials relating to electronic surveillance or to discover, obtain, or suppress evidence or information obtained or derived from electronic surveillance under [FISA], . . . the United States district court . . . shall if the Attorney General files an affidavit under oath that disclosure or an adversary-hearing would harm the national security of the United States, review in camera and ex parte the application, order, and such other materials relating to the surveillance as may be necessary to determine whether the surveillance of the

aggrieved person was lawfully authorized and conducted. In making this determination, the court may disclose to the aggrieved person . . . materials relating to the surveillance only where such disclosure is necessary to make an accurate determination of the legality of the surveillance.

50 U.S.C. § 1806(g) provides in relevant part:

If the [Court] determines that the surveillance was lawfully authorized and conducted, it shall deny the motion of the aggrieved person except to the extent that due process requires discovery or disclosure.

The same in-camera review procedures authorize district courts to decide motions to suppress FISA evidence based on inadequate minimization procedures. 50 U.S.C. § 1825(f)-(g).

### III. *FRANKS* EVIDENTIARY HEARING

There is “a presumption of validity with respect to the affidavit supporting [a] search warrant.” *Franks v. Delaware*, 438 U.S. 154, 171-72 (1978). However, in *Franks*, the Supreme Court held that:

[W]here the defendant makes a substantial preliminary showing that a false statement knowingly and intentionally, or with reckless disregard for the truth, was included by the affiant in the warrant affidavit, and if the allegedly false statement is necessary to the finding of probable cause, the Fourth Amendment requires that a hearing be held at the defendant's request.

438 U.S. at 155-56. A *Franks* hearing is held to investigate the veracity of the affiant. *United States v. Dozier*, 844 F.2d 701, 704 (9th Cir. 1988).

A party moving for a *Franks* hearing must make a substantial showing to support the elements entitling it to a *Franks* hearing. *United States v. Chavez-Miranda*, 306 F.3d 973, 979 (9th Cir. 2002). The Ninth Circuit has established a five step test before granting a *Franks* hearing: the defendant must (1) allege specifically which portions of the affidavit are allegedly false, (2) assert that the false statements or omissions were made deliberately or recklessly, (3) present a detailed offer of proof, including affidavits, to support these allegations, (4) challenge only the veracity of the affiant, and (5) challenge statements that are necessary to find probable cause. *United States v. Jaramillo-Suarez*, 950 F.2d 1378, 1387 (9th Cir.1991). A court must conduct a *Franks* hearing to allow a defendant to challenge the sufficiency of an affidavit if he makes “a substantial preliminary showing that (1) the affidavit contains intentionally or recklessly false statements, and (2) the affidavit purged of its falsities would not be sufficient to support a

finding of probable cause.” *United States v. Stanert*, 762 F.2d 775, 780 (9th Cir. 1985).

## DISCUSSION

### I. MOTION TO SUPPRESS, FOR A *FRANKS* HEARING, AND FOR DISCLOSURE OF FISA ORDERS, APPLICATIONS, AND RELATED MATERIALS

#### A. Motion to Suppress

Shafi moves to suppress all evidence obtained pursuant to or derived from the warrant issued by the Foreign Intelligence Surveillance Court (“FISC”). If the motion to suppress is denied, Shafi alternatively moves for a *Franks* hearing and for disclosure of FISA orders, applications, and related materials. In justifying his motion to suppress, Shafi argues that: (1) there was no probable cause to find that Shafi or Niazi were agents of a foreign power or that Shafi engaged in prohibited activities; (2) the required certifications may be deficient; and (3) the FISA applications may have included intentional or reckless material falsehoods or omissions. The government responds that (1) it satisfied the probable cause requirements of the FISA; (2) the requisite certification(s) complied with the FISA; (3) the duration of the FISA collection was proper; and (4) it complied with the minimization procedures.

A probable cause showing under the FISA requires that the target of electronic surveillance is a foreign power or an agent of foreign power, that the purpose of surveillance is to obtain foreign intelligence information, and that information cannot reasonably be obtained by normal investigative techniques. § 1804(a). The FISA does not provide the relevant standard of review for evaluations of the FISC’s probable cause determination. The government concedes that the majority of courts review the FISC’s probable determination *de novo* rather than under a more deferential standard. *Oppo*. at 21 (Dkt. No. 171). Accordingly, I follow the majority and review the sufficiency of the submitted materials *de novo*. I also presume that certifications contained in the applications are valid.

Shafi argues that the government could not have supported, and did not support, the FISA warrant with probable cause. Shafi contends that nothing in the evidence suggests that he or Niazi is either an “agent of a foreign power” or was engaged in one or more prohibited activities. *See* 50 U.S.C. § 1804(b)(2).

Under the FISA, an agent of a foreign power is any person who “knowingly engages in clandestine intelligence gathering activities for or on behalf of a foreign power, whose activities involve or may involve a violation of the criminal statutes of the United States,” *id.* § 1801(b)(2)(A), or who “knowingly engages in ...international terrorism, or activities that are in preparation therefor, for or on behalf of a foreign power,” *id.*, § 1801(b)(2)(C). An individual who knowingly aids and abets another engaging in such activities is also considered an agent of a foreign power. *See id.* § 1801(b)(2)(D). In supporting a FISA warrant, the government can thus present evidence establishing probable cause that a target knowingly engaged in, aided and abetted a foreign power engaging in clandestine intelligence activities or international terrorism. *See id.*; *see also United States v. Turner*, 840 F.3d 336, 341 (7th Cir. 2016) (“FISA authorizes surveillance and searches based on probable cause that the target is an “agent of a foreign power,” which relates to “any person” engaged in certain activities (or knowingly aids and abets a person so engaged) on behalf of a foreign power”).

As part of its FISA application materials in this case, the government submitted a certification in the form of a Declaration and Claim of Privilege from the Attorney General that “the unauthorized disclosure of the FISA Materials could be expected to cause exceptionally grave damage to the national security of the United States.” Dkt. No. 171-1. This declaration is sufficient to justify an *ex parte*, *in camera* review of the FISA application and materials. *See* 50 U.S.C. § 1806(f). That said, such a review puts a judge in an unusual position. Courts are a place of public record, where parties are ordinarily free to discover what the other side knows and argue from the same base of information. Our democratic principles and system of justice depend on the American people being informed about the activities of our government. But throughout our history, as a 2009 Executive Order points out, our national defense has required that certain information be kept in confidence in order to protect our citizens, democratic institutions, homeland security, and interactions with foreign nations. Exec. Order No. 13,526, 75 Fed. Reg. 707 (Dec. 29, 2009). With this tension of principles in mind, when I conducted the *ex parte*, *in camera* review I tried to consider how a skeptical defense counsel might view the evidence.

Based on that review, I find that the government presented sufficient evidence in its FISA



1 applications to establish probable cause for the surveillance and search. While it may be true that  
2 a unilateral desire to conspire with someone to engage in activities in preparation for international  
3 terrorism or a violation of criminal statutes of the United States is not enough to show probable  
4 cause, as Shafi argues, that is not the case the government is bringing. The government's evidence  
5 identified a web of activities conducted by Shafi that goes beyond merely traveling to Turkey.  
6 The FISA application established the requisite probable cause and met the requirements of the  
7 FISA. *See id.* § 1804(a). The certifications were not deficient. Foreign intelligence was the  
8 "significant purpose" of the FISA surveillance. The government also used sufficient minimization  
9 procedures and did not exceed any time limits imposed for the surveillance and searches.

10 Shafi also expressed concern that the government relied on false or misleading information  
11 in its FISA application. In my review, I paid close attention to the facts as asserted by Shafi.  
12 Nothing in the applications suggests that the government relied on any material falsehood or  
13 omission in its FISA application. The evidence gathered from the FISA surveillance and searches  
14 is not subject to suppression. *See U.S. v. Leon*, 468 U.S. 897 (1984).

15 **B. Motion for a *Franks* Hearing and for Disclosure of FISA Orders, Applications,**  
16 **and Related Materials**

17 Shafi alternatively moved for an order permitting his counsel to review the government's  
18 classified materials submitted to the FISC in support of its applications for the FISA searches and  
19 surveillance in addition to any classified evidence obtained during the course of its surveillance  
20 and searches of Shafi. The government opposed the motion and requested that I instead conduct  
21 an *ex parte*, *in camera* review of its FISA applications to determine whether the surveillance and  
22 searches were lawful.

23 If an *ex parte*, *in camera* review of the FISA material raises a concern as to the foundation  
24 for the FISA surveillance order, the material may be disclosed to the defendant. The FISA allows  
25 a reviewing court to disclose such materials "only where such disclosure is necessary to make an  
26 accurate determination of the legality of the surveillance." 50 U.S.C. § 1806(f). A court "has the  
27 discretion to disclose portions of the documents, under appropriate protective procedures, only if  
28 [the court] decides that such disclosure is necessary to make an accurate determination of the



1   legality of the surveillance.” *U.S. v. Duggan*, 743 F.2d 59, 78 (2d Cir. 1984).

2           Shafi claims that disclosure is required because the FISC’s probable cause determination  
3   was not supported by the evidence and the government failed to comply with FISA’s minimization  
4   procedures. Shafi also contends that disclosure could be sufficiently limited and protected by the  
5   protective order and, given his lawyer’s security clearance, should be compelled. I am not  
6   persuaded. Disclosure is allowed only where it implicates the foundation of the FISA surveillance  
7   order. *See U.S. v. Ott*, 827 F.2d 473, 477 (9th Cir. 1987) (“reject[ing] the notion that a defendant’s  
8   due process right to disclosure of FISA materials turns on the [security] qualifications of his  
9   counsel”). Defense counsel’s security clearance does not negate the requirements for disclosure.

10          As noted, I conducted an *ex parte*, *in camera* review of the government’s application and  
11   certification materials presented to the FISC. Disclosure of these materials to defense counsel is  
12   unnecessary to make an accurate determination as to the legality of the surveillance and searches,  
13   and is neither required nor appropriate in this case.

14          As to the motion for a *Franks* hearing, Shafi did not make “a substantial preliminary  
15   showing that (1) the affidavit contains intentionally or recklessly false statements, and (2) the  
16   affidavit purged of its falsities would not be sufficient to support a finding of probable cause.”  
17   *Stanert*, 762 F.2d at 780. During my review of the materials presented to the FISC, I saw nothing  
18   in the FISA applications that suggested that the government relied on false or misleading  
19   information in its FISA certifications. Although I cannot describe the content of the FISA  
20   applications, the government supported the applications in more than sufficient detail. There is no  
21   basis for a *Franks* hearing.

### 22           **C.       Constitutionality of the FISA’s “Significant Purpose” Test**

23          Even if the FISA applications meet statutory requirements, Shafi argues that his motion to  
24   suppress should be granted because the FISA, as amended, is unconstitutional. Shafi contends that  
25   the case history of the FISA clearly demonstrates that the non-criminal, primary purpose standard  
26   was essential to upholding FISA’s constitutionality. By replacing the “primary purpose” test with  
27   the “significant purpose” test, the Patriot Act “eliminated a fundamental piece of the foundation  
28   upholding FISA’s constitutionality.” Mot. at 34.

The Ninth Circuit has yet to address the constitutionality of the “significant purpose” test. But both the Third and Fifth Circuit have explicitly rejected Shafi’s argument. *United States v. Aldawsari*, 740 F.3d 1015, 1018 (5th Cir. 2014) (“searches conducted pursuant to FISA do not violate the Fourth Amendment so long as they are not performed with the ‘sole objective of criminal prosecution’”); *United States v. Duka*, 671 F.3d 329, 344 (3rd Cir. 2011) (concluding that “FISA’s ‘significant purpose’ standard is reasonable in light of the government’s legitimate national security goals”). I adopt the analysis of those cases. The FISA’s “significant purpose” test is reasonable under the Fourth Amendment. Shafi’s constitutional argument against the FISA’s “significant purpose” test fails.

Accordingly, Shafi’s motion to suppress, for a *Franks* hearing, and for disclosure of the FISA orders, applications, and related materials is DENIED.

## **II. MOTION FOR NOTICE OF AND DISCOVERY ABOUT THE USE OF SURVEILLANCE PURSUANT TO THE FISA AMENDMENTS ACT AND FEDERAL EXECUTIVE ORDER 12333**

Shafi moved for notice of the surveillance used in his case pursuant to the FISA Amendments Act (“FAA”) and Executive Order 12333 and for discovery about the FAA and Executive Order 12333 programs used to conduct the surveillance. The FAA amended the FISA in 2008 and added Section 702, which allows the Attorney General and the Director of National Intelligence to acquire foreign intelligence information by jointly authorizing the surveillance of individuals who are not “United States persons” and are reasonably believed to be located outside the United States. *Clapper v. Amnesty International*, 568 U.S. 398, 401 (2013). Executive Order 12333 puts forth the intelligence gathering responsibilities of the United States intelligence agencies. *See* 46 Fed. Reg. at 59942.

Shafi argued that the federal government must give notice of the section 1881(a) surveillance and the Executive Order 12333 surveillance. The government argues that an *ex parte*, *in camera* review will demonstrate that it has complied with its notice and discovery obligations. The government is correct. My *ex parte*, *in camera* review revealed that Shafi’s motion does not apply to the circumstances of the FISA applications and subsequently gathered intelligence in this case. The government has satisfied its disclosure obligations. Shafi’s motion for notice and

discovery is DENIED as moot.

### III. MOTION TO SUPPRESS AND FOR A *FRANKS* HEARING

Shafi also brings a motion to suppress and for a *Franks* hearing regarding evidence derived from two search warrants granted per Special Agent Dial's affidavit. A court must conduct a *Franks* hearing to allow a defendant to challenge the sufficiency of an affidavit if he makes "a substantial preliminary showing that (1) the affidavit contains intentionally or recklessly false statements, and (2) the affidavit purged of its falsities would not be sufficient to support a finding of probable cause." *Stanert*, 762 F.2d at 780. Shafi argues that Dial recklessly omitted material information from her warrant affidavit and that, if the material was included, the affidavit would not support a finding of probable cause.

Shafi alleges that Dial recklessly omitted: (1) facts from an interview with Salama on September 4, 2014; (2) statements made by Niazi and information regarding his trip to Turkey; and (3) information regarding Yusuf's criminal past. As an initial response, the government contends that the search warrants in question did not yield any evidence to suppress, making Shafi's motion moot. Even if there was evidence recovered and the affidavits had included the omitted information, the government argues that the affidavits would still support a finding of probable cause. While there may be nothing to suppress as a result of these warrants, Shafi argues that the omissions from Dial's affidavit infect the other searches and evidence gathered in this case. I will address the alleged omissions below.

#### A. Statements by Salama

Shafi argues that Dial omitted statements from a September 4, 2014 interview that provided context to Salama's statements made to the U.S. Embassy in Cairo and other statements that contained exculpatory information regarding Shafi's future plans. Salama also provided more information regarding Shafi's time in Turkey. The government counters that the facts contained in the affidavit had a similar exculpatory effect and included information regarding Shafi's time in Turkey.

I agree with the government. Dial's affidavit contained Shafi's own statements regarding his supposed purpose for traveling to Turkey (to help with the refugee crisis). Inclusion of his

1 father's statements further contextualizing Shafi's disappearance from his family vacation was not  
2 a material omission because they do not go to the foundation of the probable cause analysis. Dial  
3 was not reckless to exclude them.

4 **B. Information About Niazi**

5 Shafi also argues that Dial omitted information related to Niazi. Shafi says that Dial left  
6 out the extent of Niazi's knowledge about his return ticket to Turkey. But this information  
7 became known after Dial had completed her affidavit. She could not have included it in her  
8 affidavit; it was not reckless to omit it.

9 Shafi also contends that Niazi expressed no intentions to travel to Syria and fight and even  
10 expressed disdain towards the leader of ISIL, accusing him of being a CIA operative. Shafi asserts  
11 that these statements were a direct condemnation of ISIL and materially change the probable cause  
12 calculus. The government responds that Niazi's statements were merely an expression of a  
13 conspiracy theory and suggest an "even greater susceptibility of recruitment than presented to the  
14 magistrate."

15 The government's argument is more persuasive. Niazi's statements are not an unequivocal  
16 condemnation of ISIL. And Dial's failure to include that Niazi did not explicitly express an  
17 intention to travel to Syria was not reckless. She included what Niazi said his travel plans were.  
18 She was not required to list all the places those explicit plans did not include. These omitted  
19 statements are not material and their omission was not reckless.

20 **C. Yusef's Credibility**

21 In regards to Yusef's credibility, Shafi contends that Dial did not report that Yusef had  
22 been fired from his job, had recently been evicted, and had a history of domestic violence towards  
23 his immediate family and his ex-girlfriend. Shafi also argues that Dial recklessly failed to mention  
24 Yusef's criminal record and that Yusef thought that his brother had gone to Jordan rather than  
25 Turkey. Shafi asserts that the inclusion of Yusef's past would have undermined the reliability of  
26 the information he provided to the confidential informant.

27 The government correctly points out that nothing in Yusef's past as alleged by Shafi  
28 suggests a history of fraud or dishonesty that would undermine the veracity of his information.

1 The negative information about him is not material to whether probable cause to issue a warrant  
2 exists. Further, Shafi presented no evidence that suggests that the confidential informant should  
3 not be believed. Accordingly, it was not reckless for Dial to omit this information from her  
4 affidavit.

5 **D. Probable Cause Determination**

6 Shafi has not made “a substantial preliminary showing” that facts were recklessly omitted  
7 from Dial’s affidavit. *Stanert*, 762 F.2d at 780. Even if such a showing could be made and the  
8 omitted facts were included in Dial’s affidavit, the facts still support a probable cause  
9 determination.

10 Shafi disappeared without explanation while on vacation with his family in Egypt. He  
11 traveled to Turkey, a common entry point into Syria, on a one-way ticket to meet Niazi. His father  
12 contacted the U.S. Embassy in Egypt and expressed fear that he had been recruited by extremists.  
13 Salama later retracted those statements, claiming that he wanted to get the Embassy’s attention  
14 because he did not feel they were adequately concerned with Shafi’s disappearance. And Shafi  
15 returned to the U.S. with his family after informing them he had merely wanted to observe the  
16 Syrian refugee crisis. But this justification for visiting Turkey did not match Niazi’s reasons (to  
17 visit mosques). Shortly after Shafi returned from Egypt, an anonymous tipster claiming to be  
18 Niazi’s brother’s friend provided more details regarding Shafi’s trip to Turkey, significantly  
19 including that Niazi and Shafi had gone to Turkey to join ISIL. Altogether, these facts are  
20 sufficient for a showing a probable cause supporting the issuance of a warrant.

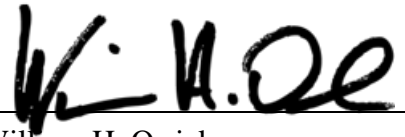
21 A *Franks* hearing is inappropriate under these circumstances. Shafi’s motion is DENIED.  
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**CONCLUSION**

For the reasons above, I DENY: Shafi's motion to suppress, for a *Franks* hearing, and for disclosure of FISA orders, applications, and related materials; his motion for notice of and discovery about the use of surveillance pursuant to the FAA and Federal Executive Order 12333; and, his additional motion to suppress and for a *Franks* hearing related to the Dial affidavit.

**IT IS SO ORDERED.**

Dated: December 7, 2017

A handwritten signature in black ink, appearing to read "W. H. Orrick", written over a horizontal line.

William H. Orrick  
United States District Judge